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REVIEWS OF BOOKS

GENERAL BOOKS AND BOOKS OF ANCIENT HISTORY

Diplomacy and the Study of International Relations. By D. P. HEATLEY, Lecturer in History, University of Edinburgh. (Oxford: Clarendon Press. Pp. xvi, 292. 7 sh. 6 d.)

THE purpose of this book, as stated by its author, is "to portray diplomacy and the conduct of foreign policy from the stand-point of history, to show how they have been analyzed and appraised by representative writers, and to indicate sources from which the knowledge thus acquired may be supplemented".

The first third of the volume consists of an essay of a general character on Diplomacy and the Conduct of Foreign Policy, written from a British point of view, but without discussing either the fundamental conceptions or the historical development of British policy. A great proportion of this chapter is devoted to citations from various writers and long and numerous explanatory notes, some of them having only a remote relation to the subject.

The entire volume, in fact, appears to consist chiefly of the contents of note-books made in the course of casual reading. So far as either diplomacy or the conduct of foreign affairs is concerned, the treatment is historical only in the sense that an attempt has been made to arrange the citations chronologically under the topics discussed. The reader who expects to find in this volume either a historical or an analytical method applied to the substance of diplomacy, in its operation or its results, will be disappointed. On the other hand, he will find in these pages many interesting comments on the instruments and maxims of diplomacy, ranging in time from Machiavelli to Bismarck, Salisbury, and Balfour.

The remaining two-thirds of this book consist of a general discussion of the Literature of International Relations. Under this heading we have a few pages on the scope of the study of diplomacy, in which Charles de Marten's *Guide Diplomatique* is chiefly drawn upon. There are two pages on general history, in which only a few well-known English works are mentioned; and, with the exception of Lavisse and Rambaud's *Histoire Générale* and *Les Archives de l'Histoire de France*, the extremely rich French literature on diplomatic history is wholly ignored.

Juristic literature receives more serious treatment, but historically is confined to Wheaton, Nys, and Walker. Under the treatises of international law Wheaton's *Elements* comes in for well-deserved high praise, although it was originally written so long ago. Besides this only the

works of Phillimore, Twiss, and Hall among writers in English are commented upon, while none of the Continental writers are mentioned except Vattel and G. F. de Martens. Even for the student for the diplomatic service this is a rather narrow range.

Under controversial literature is inserted a long disquisition on the Sovereignty of the Sea, not indeed without historical interest but without practical importance in the present state of sea-law. The reason for the inclusion of this excursus may perhaps be found in the closing paragraph, quoted from an almost forgotten writer, to the effect that because the "Sovereignty of our Seas" is "the most precious Jewell of his Maesties Crowne, and . . . the principall meanes of our Wealth and Safetie, all true English hearts and hands are bound by all possible meanes and diligence to preserve and maintaine the same, even with the uttermost hazzard of their lives, their goods, and fortunes" (p. 141).

The bibliography on treaties, maps, and supplementary reading is rather scanty. Room could have been made for a wider view by the omission of long textual quotations from books that are easily accessible. The section on projects of perpetual peace could have been abbreviated by reference to well-known books, and the nearly thirty pages in French on the qualities of a diplomatist could as well have been read in Callières's full text, which can readily be had even in English. The appendix on the effect of telegraphic communications upon the responsibility of diplomatic missions contains the testimony of several important statesmen, and the sections on the treatment of international questions by the parliaments of different countries convey useful and not readily accessible information. A good index adds much to the value of the book as a work of reference.

In his references to the *Federalist*, the author cites and appears to commend Hamilton's comments on the deficiencies of democracies in the conduct of foreign relations. Mr. Heatley has been misled, however, apparently by Oliver, in his book on *Alexander Hamilton* (p. 351), when he says in the preface to this book, referring to Washington's Farewell Address, that it "came from the pen of Hamilton". It was the result of long meditation and a part of its substance had been formulated by Madison many years before the aid of Hamilton was invoked. The precise truth is stated in Horace Binney's *Inquiry into the Formation of Washington's Farewell Address*, in which he proves that "the soul of the address" was Washington's. See also Lodge, *The Works of Alexander Hamilton* (Constitutional edition), VIII. 187, 189. It is misleading, therefore, to say that it "came from the pen of Hamilton". Its wisdom was the wisdom of Washington.

It should be added that, whatever may be the estimate of this volume in other respects, its tone is scholarly and gives evidence of much painstaking in its preparation.

DAVID JAYNE HILL.